CRAWFORD COUNTY, IOWA

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

JUNE 30, 2013

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Officials

Name	Title	Term Expires			
(After January, 2013)					
Randall Kuhlmann Steve Ulmer Eric Skoog Jerry Buller Cecil Blum	Board of Supervisors	January, 2017 January, 2015 January, 2015 January, 2015 January, 2017			
Terri Martens	County Auditor	January, 2017			
Jeri Vogt	County Treasurer	January, 2015			
Denise Meeves	County Recorder	January, 2015			
Jim Steinkuehler	County Sheriff	January, 2017			
Michael R. Mundt	County Attorney	January, 2015			
Duane Zenk	County Assessor	January, 2016			
(F	Before January, 2013)				
Mark Segebart Steve Ulmer Eric Skoog Jerry Buller Cecil Blum	Board of Supervisors	January, 2013 January, 2015 January, 2015 January, 2015 January, 2013			
Terri Martens	County Auditor	January, 2013			
Jeri Vogt	County Treasurer	January, 2015			
Denise Meeves	County Recorder	January, 2015			
Jim Steinkuehler	County Sheriff	January, 2013			
Michael R. Mundt	County Attorney	January, 2015			
Duane Zenk	County Assessor	January, 2016			

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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Mark D. Kyhnn David L. Hannasch Kenneth P. Tegels Christopher J. Nelson David A. Ginther

INDEPENDENT AUDITOR'S REPORT

To the Officials of Crawford County

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Crawford County, Iowa as of and for the year ended June 30, 2013, and related notes to the financial statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Qualified Opinions

The financial statements do not include an estimate of an Other Post Employment Benefits (OPEB) liability for an implicit health insurance premium rate subsidy resulting from the legal requirement to allow employees retiring after age 55 to remain on the County's healthcare plan until age 65. Accounting principles generally accepted in the United States of America require that any material liability resulting from this OPEB requirement be included in the financial statements (Note 11).

Qualified Opinions

In our opinion, except for the effect of not including an estimated OPEB liability for the implicit health insurance premium rate subsidy, as discussed in the previous section, the financial statements referred to above present fairly in all material respects, the financial position of the governmental activities, each major fund and the aggregate remaining fund information of Crawford County as of June 30, 2013 and the respective changes in financial position, and cash flows where applicable for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Report on Required Supplementary Information

Accounting principles generally accepted in the United States of America require Management's Discussion and Analysis and the Budgetary Comparison Information on pages 3 through 3g and on pages 34 through 36 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the required supplementary information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Report on Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Crawford County, Iowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2012 (which are not presented herein) and expressed unqualified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

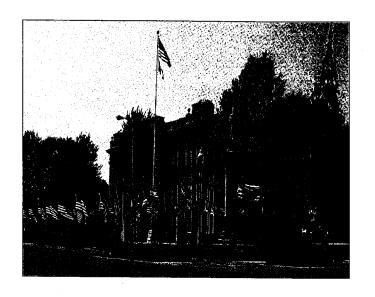
To the Officials of Crawford County

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 28, 2014 on our consideration of Crawford County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Crawford County's internal control over financial reporting and compliance.

Smewall, Ben, Kyhnn 26. P. C.
Atlantic, Iowa
January 28, 2014

January 28, 2014



Board of Supervisors

Crawford County Courthouse 1202 Broadway Denison, Iowa 51442

(712)263-5356 Fax: (712)263-8382

MEMBERS:

Cecil Blum, Jerry Buller, Randall Kuhlmann Eric Skoog and Steve P. Ulmer

MANAGEMENT'S DISCUSSION & ANALYSIS

The Crawford County Board of Supervisors provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2013. It is the intent that this statement be reviewed and considered in conjunction with reading the County's financial statements.

2013 FINANCIAL HIGHLIGHTS

- Crawford County's revenue for the 2013 governmental activities was \$16,186,251 compared to \$19,008,029 in 2012 for a decrease of \$2,821,778. Property and other county taxes increased \$612,699 from the previous fiscal year.
- Crawford County's expenditures decreased to \$16,216,436 in fiscal year 2013 from \$18,334,269 in fiscal year 2012 a decrease of \$2,117,833.
- Crawford County's capital assets (net of accumulated depreciation) decreased approximately \$652,397 from the previous year.
- Several major capital projects were completed during FY2012, including a bridge replacement and road paving project.
- ➤ Crawford County self-funds their health insurance, using a stop loss of \$35,000. So far the plan has worked to maintain relatively level premiums and the County has been able to grow a reserve in the fund. The ending assets as of June 30, 2013 were \$722,473 and the claims incurred but not yet paid were \$104,384 leaving a net of \$618,089.

UTILIZATION OF THIS ANNUAL REPORT

The annual report consists of a series of financial statements as well as other requirements as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the government's financial activities.
- The Government-Wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Crawford County as a whole and present an overall view of the County's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Crawford County's operations in more detail than government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Crawford County acts solely as an agent or custodian for the benefit of the government.
- Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year.
- Other Supplementary Information provides detailed information about the nonmajor governmental and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the County.

Reporting the County as a Whole

This includes a Statement of Net Position and the Statement of Activities.

One of the most important questions asked about the County's finances is *Is the County as a whole better off or worse off as a result of the year's activities?* The statement of net position and the statement of activities report information about activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus. This is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Position presents all of the County's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the fiscal year. All changes in net position are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are displayed in the Statement of Net Position and the Statement of Activities. Governmental activities include:

- 1. Public Safety and Legal Services
- 2. Physical Health & Social Services
- 3. Mental Health
- 4. County Environment and Education
- 5. Roads and Transportation
- 6. Government Services to Residents
- 7. Administration
- 8. Interest on Long-Term Debt

Property tax, local option tax, road use tax, and state and federal grants finance most of these activities.

Fund Financial Statements

The fund financial statements provide detailed information about individual, significant funds, not the County as a whole. Some funds are required to be established by Iowa law or by bond covenants. The County can establish other funds to help it control and manage money for particular purposes.

Crawford County has three kinds of funds: governmental funds, proprietary funds, & fiduciary funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. These governmental funds may include: (1) the General Fund (General Basic & General Supplemental), (2) The Special Revenue Funds such as Mental Health, Rural Services (Rural Basic and Rural Supplemental), Secondary Roads and others, (3) the Debt Service Fund, and (4) the Capital Projects Funds. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The governmental funds required financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) Proprietary funds account for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others and cannot be used to support the government's own programs. These fiduciary funds include agency funds that account for emergency management services and the county assessor to name a couple.

The fiduciary funds required financial statements include a Statement of Fiduciary Assets and Liabilities.

A summary reconciliation between the government-wide financial statements and the fund financial statements follows the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. Crawford County's net position for FY13 total \$42,613,427 compared to FY12 at \$42,643,612. The County is recording capital assets, which increased to \$34,290,637 in FY13. The analysis that follows focuses on the changes of the net position for our governmental activities.

Net Position of Governmental Activities

	June 30, 2013	June 30, 2012
Current and other assets Capital Assets	\$ 19,079,621 34,290,637	\$ 19,184,421 34,943,034
Total Assets	\$ 53,370,258	<u>\$ 54,127,455</u>
Long Term Debt Outstanding Other Liabilities	\$ 1,730,000 9,026,831	\$ 1,800,000 9,683,843
Total Liabilities	<u>\$ 10,756,831</u>	<u>\$ 11,483,843</u>
Net Position: Invested in capital assets, net of related debt Restricted Unrestricted	\$ 32,560,637 5,432,567 4,620,223	\$ 33,166,942 4,879,631 4,597,039
Total Net Position	<u>\$ 42,613,427</u>	\$ 42,643,612

The largest portion of the County's net position is the Invested in Capital Assets (e.g. land, infrastructure, buildings, and equipment), less the related debt. The debt related to the Investment in Capital Assets is liquidated with sources other than capital assets, since they are unavailable for future spending. Restricted net position represent resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used. Unrestricted net position are the part of net position than can be used to finance day-to-day operations without constraints established by debt covenants, legislation, or other legal requirements.

CHANGES IN NET POSITION C	F GOVERNMEN	ITAL ACTIVIT	ΓIES
REVENUES	6/30/13	6/30/12	Difference
Program Revenues			
Charges for services	3,217,172	1,839,982	1,377,190
Operating Grants & Contributions	4,328,370	7,416,266	(3,087,896)
Capital Grants & Contributions	27,346	690,774	(663,428)
General Revenues		17 - 17 - 1	
Property Taxes	7,528,664	6,915,965	612,699
Penalty & Interest on Property	54,575	50,059	4,516
State tax credits	312,871	252,844	60,027
Local option sales & service tax	602,507	505,988	96,519
Unrestricted investment earnings	112,769	121,875	(9,106)
Other general revenues	1,977	1,214,276	(1,212,299)
Total Revenues	16,186,251	19,008,029	(2,821,778)
PROGRAM EXPENSES			
Public Safety & Legal Services	1,912,527	1,881,748	30,779
Physical Health & Social Services	2,422,423	2,431,452	1 .
Mental Health	607,848	2,162,838	1 ' ' '
County Environment & Education	808,387	921,561	(113,174)
Roads & Transportation	6,983,541	7,748,355	
Government Services to Resident		514,851	1,281
Administration	2,862,310	2,587,392	1
Interest on long-term debt	103,268	86,072	1
Total Expenses	16,216,436	18,334,269	(2,117,833)
Change in Net Position	(30,185)	673,760	(703,945)
Net position beginning of year	42,643,612	41,969,852	
Net position at end of year	42,613,427	42,643,612	(30,185)

	Gas and Electric Values		Taxable Valuations without Gas and Electric Values		
Rural	1-1-11	1-1-10 500,739,954	1-1-11	1-1-10	
Urban	250,930,034	234,703,350	248,344,346	490,148,978 232,020,008	
Total	820,075,322	735,443,304	807,206,080	722,168,986	
Increase Over Previous Year	\$84,632,018	\$32,914,800	\$85,037,094	\$32,586,322	

The total TIF asking from the cities was as follows:

Taxable Valuation Year	Applicable Increment Value
1-1-2011	25,080,000
1-1-2010	28,211,000

Decrease in TIF requests

\$3,131,000

In addition to the decrease in valuation, the residential rollback increased from 50.7518% to 52.8116% - a 2.0648% increase. The residential rollback is the percentage of the valuation of a residence which is taxed.

The county's tax levies are compared as set forth below:

	<u>2012-2013</u>	2011-2012
General Basis/General Supplemental MH-DD	5.00	5.00
Rural Basic/Rural Supplemental	1.23 4.35	1.37 4.35
Debt Service		32
Total	10.87	11.04

Local option sales tax revenue increased with the County receiving a total of \$602,507 in total for the year.

The State continues to not fully fund credits to taxpayers. Military, Elderly and Disabled credits were at 100% However, the reduction continued on homestead with the state only funding it at a 78% level.

INDIVIDUAL MAJOR FUND ANALYSIS

Crawford County completed the year with its governmental funds reported combined cash balance of \$7,844,535 an increase of \$148,634 from the previous year. The county ended the year with a combined fund balance of \$9,697,818, an increase of \$669,762 over the previous year.

The General Fund, as the operating fund for Crawford County, ended FY13 with a cash balance of \$4,434,043, and a fund balance of \$4,656,906.

The Mental Health Fund of the County had an ending fund balance of \$1,281,831 as of 6-30-13. Future funding for Mental Health will be dependent on actions taken by the State Legislature.

The Rural Services Fund ended FY13 with a fund balance of \$465,979.

Secondary Roads ended FY13 with a fund balance of \$2,932,433. This fund changes due to timing of construction projects. Crawford County maintains 878 miles of gravel roads, has 209 miles of dirt roads and 135 miles of paved roads. Unlike a large number of Iowa counties, Crawford County also has 265 bridges which they maintain. During FY12 Crawford County received Federal and State Funds for flood disaster. Federal and State Funds were received during FYE12 to fund repairs to eligible disaster sites. The county has an entitlement to farm to market funds for secondary road purposes which are administered by the Iowa Department of Transportation. These funds are not included in the County's financial report.

As of 6-30-13, there was a fund balance of \$24,590 in the debt service fund.

GENERAL BUDGETARY HIGHLIGHTS

The Crawford County budget was not amended during fiscal year 2013.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

Crawford County ended FY13 with approximately \$60,270,498 invested in a broad range of capital assets. Crawford County excludes any assets under \$5,000. After consideration of accumulated depreciation of \$25,979,861, the government activities capital assets net are \$34,290,637.

Debt

Crawford County has general obligation bonds outstanding as of the end of FY13 totaling \$1,730,000, of which \$170,000 in principal payments are due during FY14.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Crawford County's 2010 population increased .9% to 17,096 from the 2000 census. Crawford County's estimated 2012 population increased 1.01% to 17,309 from 2010. 26.6% of our population is 18 or under and 16.4% is 65 or older. Our population is 70.2% White and 26.6% Hispanic or Latino origin. There are 6,303 households with a median household income of \$46,601, with 2.62 people per household. Per capita income for the last 12 months was \$21,892 as compared to a state per capita income of \$26,545. Persons below the poverty level in Crawford County was 14.9% of our population compared to a state average of 12.2%. These numbers come from the Crawford County Quick Facts from the US Census Bureau.

Crawford County workers rely heavily on our food service industries to provide employment for their households. Farmland Foods, Tyson Foods and Quality Food Processors are large employers of our local workforce and their financial wellbeing is vital to our local economy both individually and agriculturally. The closing of any of these plants would seriously affect our unemployment rate in the county, which has been much lower than the state and national average for the past several years.

Farms continue to grow larger and farm land values have increased rapidly in the last few years.

Wind tower energy production in Crawford County has increased with the addition of 50 new wind tower generators near Schleswig. This is in addition to the 43 towers already generating in the Vail and Westside area. Anderson's Ethanol plant continues to produce over 60 million gallons of ethanol per year for America's transportation needs.

Crawford County expenditures for all departments for fiscal year ending 2014 are estimated to be \$15,936,006. Expenditures for all departments are estimated to increase \$312,102 for fiscal year 2015 to \$16,248,108. This increase is mostly occurring in the General Supplement Fund from insurance cost.

Ending fund balances for fiscal year ending 2014 are re-estimated to be \$664,062 lower than actual fiscal year ending 2013. Another \$611,895 is estimated to be taken from ending fund balance for fiscal year ending 2015. The Board will continue to monitor fund balances.

For the past several years Crawford County has seen growth in valuations, allowing levy rates to be reduced.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Crawford County's finances and show accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Crawford County Auditor's office, 1202 Broadway, Denison, IA 51442, telephone (712)263-3045.

Statement of Net Position

June 30, 2013

		vernmental Activities
Assets		
Cash and pooled investments Receivables: Property tax:	\$	8,567,008
Delinquent Succeeding year		34,060 7,505,000
Interest and penalty on property tax Accounts Accrued interest		88,975 43,972 11,489
Due from other governments		47,080 639,611
Inventories Prepaid insurance Capital assets (net of accumulated depreciation)		1,904,104 238,322 34,290,637
Total assets		53,370,258
Liabilities		
Accounts payable Accrued interest payable		673,721 6,013
Salaries and benefits payable Due to other governments Deferred revenue:		276,860 89,961
Succeeding year property tax Long-term liabilities:		7,505,000
Portion due or payable within one year: General obligation bonds Compensated absences		170,000 475,276
Portion due or payable after one year: General obligation bonds Total liabilities	_	1,560,000 10,756,831

(continued next page)

Statement of Net Position - continued

June 30, 2013

	Governmental <u>Activities</u>		
Net Position			
Invested in capital assets, net of related debt	\$	32,560,637	
Restricted for:			
Mental health purposes		1,283,811	
Rural services		436,595	
Secondary roads purposes		2,737,803	
Other purposes		974,358	
Unrestricted		4,620,223	
Total net position	<u>\$</u>	42,613,427	

Statement of Activities

Year ended June 30, 2013

				Program Revenues
		Expenses		harges for Service
Functions/Programs:				
Governmental activities:				•
Public safety and legal services	\$	1,912,527	\$	159,993
Physical health and social services		2,422,423		2,535,885
Mental health		607,848		
County environment and education		808,387		151,360
Roads and transportation		6,983,541		37,620
Governmental services to residents		516,132		317,793
Administration		2,862,310		14,521
Interest on long-term debt		103,268		
Total	<u>\$</u>	16,216,436	<u>\$</u>	3,217,172

General Revenues:

Property and other county tax levied for:
General purposes
Penalty and interest on property tax
State tax credits
Local option sales tax
Unrestricted investment earnings
Miscellaneous

Total general revenues

Change in net position

Net position beginning of year

Net position end of year

See notes to financial statements.

Revenue	es		
nts, Capital Grants, as Contributions ed and Restricted Interest		Re ^r Cl	(Expense) venue and hanges in et Position
\$	27,346 27,346 27,346	\$((((1,678,252) 869,731 582,748) 640,903) 3,532,205) 198,339) 2,847,564) 33,268) 8,643,548)
			7,528,664 54,575 312,871 602,507 112,769 1,977 8,613,363 30,185) 42,643,612 42,613,427
	Cap Cor and	Contributions and Restricted Interest \$	Capital Grants, Contributions and Restricted Interest Net Re Contributions Restricted Contributions and Restricted Interest Net Restricted Contributions Restricted

Balance Sheet Governmental Funds

June 30, 2013

			Special Revenue			nue
		C1		Mental		Rural
		General		<u>Health</u>		Services
Assets						
Cash and pooled investments Receivables: Property tax:	\$	4,434,043	\$	1,313,287	\$	491,940
Delinguent		24,556		6,712		1,179
Succeeding year		4,219,000		502,000		2,554,000
Interest and penalty on property tax		88,975				
Accounts		37,455				
Accrued interest		11,489				
Due from other funds		55,769				
Due from other governments Inventories		313,989				
Prepaid insurance		192 <u>,179</u>				3,178
1 Topara mourance		172,117				3,170
Total assets	<u>\$</u>	9,377,455	<u>\$</u>	1,821,999	\$	3,050,297
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$	105,489	\$	26,677	\$	18,942
Salaries and benefits payable		141,280		2,264		9,719
Due to other funds						
Due to other governments		81,323		1,682		
Deferred revenue:		4.210.000		502.000		2.554.000
Succeeding year property tax Other		4,219,000 113,531	į	502,000 6,712		2,554,000 1,179
Compensated absences		59,926		833		478
Total liabilities		4,720,549		540,168		2,584,318
	-	-,,,,,,	. —	2 .5,1230		_,,,,,,,,,

(continued next page)

	Special Revenue Secondary Roads	_Del	ot Service	ce Nonmajor			<u> Nonmajor Total</u>			Total
\$	1,252,309	\$	24,590	\$	328,366	\$	7,844,535			
<u>\$</u>	303,695 1,904,104 42,965 3,509,590	<u> </u>	1,613 230,000 256,203	<u>-</u> \$	 811 21,927 351,104	<u>\$</u>	34,060 7,505,000 88,975 43,972 11,489 56,580 639,611 1,904,104 238,322 18,366,648			
\$	413,454 123,597 	\$	 230,000 1,613	\$	4,775 9,500 750 	\$	569,337 276,860 9,500 89,961 7,505,000 123,035			
	33,900 577,157		231,613		15,025		95,137 8,668,830			

Balance Sheet Governmental Funds - continued

June 30, 2013

	Special Revenue					nue
				Mental		Rural
		General		Health		Services
Fund balances:						
Nonspendable:						
Inventories	\$		\$		\$	
Prepaid insurance		192,179				3,178
Restricted for:		,				,
Mental health purposes				1,281,831		
Rural services purposes						462,801
Secondary roads purposes						
Capital projects						
Debt service						
Other purposes				·		
Unassigned		4,464,727				
Total fund balances		4,656,906		1,281,831		465,979
Total liabilities and fund						
balances	\$	9,377,455	\$	1,821,999	•	3,050,297
outarioes .	<u>v</u>	<u> </u>	Ψ	1,041,777	Ψ	<u> </u>

Special Revenue Secondary Roads		_Del	ot Service	_ <u>N</u>	Jonmajor	Total		
\$	1,904,104 42,965	\$	 	\$	 	\$	1,904,104 238,322	
			 		 		1,281,831 462,801	
	985,364				 144,122		985,364 144,122	
	 		24,590		 191,957		24,590 191,957	
	2,932,433		24,590		336,079		4,464,727 9,697,818	
\$	3,509,590	<u>\$</u>	256,203	<u>\$</u>	351,104	<u>\$</u>	18,366,648	

Reconciliation of the Balance Sheet -Governmental Funds to the Statement of Net Position

June 30, 2013

Total governmental fund balances (page 8)	\$ 9,697,818
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$60,243,152 and the accumulated depreciation is \$25,979,861.	34,290,637
Assets not available to pay for current period expenditures and, therefore, are deferred in the funds.	123,035
The Internal Service Fund is used by management to charge the costs of partial self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the statement of net position.	618,089
Accrued interest payable and long-term liabilities, including general obligation bonds and compensated absences payable, are not due and payable in the current period and, therefore, are not reported in the funds.	 2,116,152)
Net position of governmental activities (page 5)	\$ 42,613,427

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2013

				Special	Reve	nue
				Mental		Rural
		General		Health		Services
Revenues:						
Property and other County tax	\$	3,939,218	\$	972,919	\$	2 290 107
Local option sales tax	Ф	60,251	Ф	972,919	Ф	2,380,107
Interest and penalty on property		00,231				
tax		51 575				
Intergovernmental		54,575		65 220		06 691
		1,925,142		65,339		96,681
Licenses and permits		4,120				
Charges for service		767,011				
Use of money and property Miscellaneous		103,703				
	_	54,703		645		305
Total revenues		6,908,723		1,038,903		2,477,093
Exmanditurea						
Expenditures:						
Operating:		1 020 004				50,000
Public safety and legal services		1,820,804				50,000
Physical health and social services		2,406,399		(00.470		
Mental health		505.004		609,472		
County environment and education		595,024				296,670
Roads and transportation		12,000				427,644
Governmental services to residents		511,490				
Administration		1,273,577				
Debt service						
Capital projects		93,127				
Total expenditures		6,712,421		609,472		774,314
Excess (deficiency) of revenues over		406.00		400 401		
(under) expenditures		196,302	-	429,431		1,702,779

(continued next page)

Special Revenue Secondary Roads		De	bt Service	No	onmajor	Total		
\$	542,256	\$	235,952	\$	468 	\$	7,528,664 602,507	
	3,338,307 1,691 83,687 3,965,941		9,729 546 246,227		39,453 12,968 805 10,661 64,355		54,575 5,474,651 5,811 779,979 105,054 150,001 14,701,242	
	5,778,549 147,657 5,926,206		1,624,260		32,926 11,084 23,668 5,209 72,887		1,903,730 2,417,483 609,472 915,362 6,218,193 516,699 1,273,577 1,624,260 240,784 15,719,560	
(1,960,265)	_(_	1,378,033)		8,532)	_(_	1,018,318)	

Statement of Revenues, Expenditures and Changes in Fund Balances - continued Governmental Funds

Year ended June 30, 2013

				Special	Rever	nue
	(General		Mental Health		Rural Services
Other financing sources (uses): Sale of capital assets Debt proceeds	\$	·	\$	 	\$	
Operating transfers in Operating transfers out Total other financing sources		137,000)		 	_(_	1,722,000)
(uses)	_(_	137,000)			_(_	1,722,000)
Change in fund balances		59,302		429,431	(19,221)
Fund balances beginning of year		4,597,604		852,400		485,200
Fund balances end of year	\$	<u>4,656,906</u>	<u>\$</u>	1,281,831	\$	465,979

Special Revenue Secondary Roads		Debt Service		N	<u>Ionmajor</u>	Total			
\$	308,080 1,839,000	\$	1,380,000	\$	20,000	\$	308,080 1,380,000 1,859,000 1,859,000)		
	2,147,080		1,380,000		20,000		1,688,080		
	186,815		1,967		11,468		669,762		
	2,745,618		22,623		324,611		9,028,056		
\$	2,932,433	\$	24,590	\$	336,079	\$	9,697,818		

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds to the Statement of Activities

Year ended June 30, 2013

Change in fund balances - Total governmental funds (page 11)			\$	669,762
Amounts reported for governmental activities in the statement of activities are different because:				
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets.				
Capital outlays exceeded depreciation expense in the current year as follows:	, do	1 (00 051		
Expenditures for capital assets Capital assets contributed by the Iowa Department of Transportation	\$	1,598,051 27,346		
Depreciation expense		2,179,199)	(553,802)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year repayments exceeded issues, as follows:				
Principal paid Debt issued				1,450,000 1,380,000)
In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Book value of disposed assets		·	(98,595)
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred in the governmental funds. Change in deferred property tax revenues			(43,094)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows: Compensated absences Accrued interest on long-term debt Debt issue costs	(3,711) 100) 23,908)	(27,719)
The Internal Service Fund is used by management to charge the costs of employee health benefits to individual funds. The net loss of the Internal Service Fund is reported with governmental activities.				46,737)
Change in net position of governmental activities (page 6)			<u>\$(</u>	30,185)

See notes to financial statements.

Statement of Net Position Proprietary Fund

June 30, 2013

	Internal Service - Employee Group Health
Assets Cash and cash equivalents	<u>\$ 722,473</u>
Total assets	722,473
Liabilities Accounts payable	104,384
Net Position Unrestricted	<u>\$ 618,089</u>

Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Fund

Year ended June 30, 2013

		Internal Service - Employee Group <u>Health</u>
Operating revenues: Reimbursements from operating funds Reimbursements from employees and others Total operating revenues		\$ 1,249,362
Operating expenses: Medical claims Administrative fees and insurance premiums Operating loss	\$ 914,276 518,733	1,433,009 (54,452)
Non-operating revenues: Interest on investments Net loss		7,715 (46,737)
Net position beginning of year		664,826
Net position end of year		\$ 618,089

Statement of Cash Flows Proprietary Fund

Year ended June 30, 2013

	Internal Service - Employee Group Health
Cash flows from operating activities: Cash received from operating fund reimbursements Cash received from employees and others Cash payments to suppliers for services Net cash used in operating activities	\$ 1,249,362 129,195 (1,604,888) (226,331)
Cash flows from investing activities: Interest on investments	7,715
Net decrease in cash and cash equivalents	(218,616)
Cash and cash equivalents at beginning of year	941,089
Cash and cash equivalents at end of year	<u>\$ 722,473</u>
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss Adjustments to reconcile operating loss to	\$(54,452)
net cash used in operating activities: Decrease in accounts payable	(171,879)
Net cash used in operating activities	<u>\$(226,331)</u>

Statement of Fiduciary Assets and Liabilities Agency Funds

June 30, 2013

Assets

Cash and pooled investments: County Treasurer Other County officials Receivables:	\$	1,285,146 62,647
Property tax: Delinquent Succeeding year Accounts Special assessments		167,933 16,548,000 9,025 73,000
Due from other funds Total assets		206 18,145,957
Liabilities		
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences Total liabilities	·	18,506 12,672 47,286 18,042,416 17,496 7,581 18,145,957
Net position	<u>\$</u>	

Notes to Financial Statements

June 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Crawford County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Crawford County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Crawford County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> - The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Nine drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Crawford County Board of Supervisors. These drainage districts are reported as a Special Revenue Fund. Financial information for the individual drainage districts can be obtained from the Crawford County Auditor's office.

Notes to Financial Statements

June 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Related Organizations - The County Board of Supervisors are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointments. The Board of Supervisors appoint three of the five members to the board of the Crawford County Area Solid Waste Agency Commission. An audit of this Commission is performed and filed under separate cover. Financial transactions of this organization are included in the County's financial statements only to the extent of the County's fiduciary relationship with the Commission and, as such, are reported in an Agency Fund of the County.

Jointly Governed Organizations - The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Crawford County Assessor's Conference Board, Crawford County Joint E911 Service Board and Crawford County Emergency Management Services Commission. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in Agency Funds of the County.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> - The Statement of Net Position (previously referred to as net assets) and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets and liabilities, with the difference reported as net position. Net position is reported in the following categories.

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net position results when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources that are imposed by management, which can be removed or modified.

Notes to Financial Statements

June 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General and the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the county's general long-term debt.

Additionally, the County reports the following funds:

Proprietary Fund - An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Notes to Financial Statements

June 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Fiduciary Funds - Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications - committed, assigned and then unassigned fund balances.

Notes to Financial Statements

June 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund are charges to customers for sales and services. Operating expenses for the Internal Service Fund include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Pooled Investments and Cash Equivalents</u> - The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Notes to Financial Statements

June 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2011 assessed property valuations; is for the tax accrual period July 1, 2012 through June 30, 2013 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March, 2012.

<u>Interest and Penalty on Property Tax Receivable</u> - Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

<u>Due from and Due to Other Funds</u> - During the course of its operations, the County has numerous transactions between funds. To the extent that certain transactions between funds had not been paid or received as of June 30, 2013, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

<u>Due from Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> - Capital assets, which include property, equipment and vehicles, and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	A	<u>mount</u>
Infrastructure	\$	50,000
Land, buildings, and improvements		25,000
Intangibles		25,000
Equipment and vehicles		5,000

Notes to Financial Statements

June 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Capital assets of the County are depreciated/amortized using the straight-line method over the following estimated useful lives:

	Estimated Useful
Asset Class	Lives (In Years)
Asset Class	(III Teals)
Buildings	40 - 50
Building improvements	20 - 50
Infrastructure	30 - 50
Intangibles	5 - 20
Equipment	2 - 20
Vehicles	3 - 10

<u>Due to Other Governments</u> - Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> - Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Position consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and unspent grant proceeds.

<u>Compensated Absences</u> - County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for amounts paid to employees within sixty days after year end. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2013. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services and Secondary Roads Funds.

Notes to Financial Statements

June 30, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

<u>Long-Term Liabilities</u> - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position. Bond issuance costs are reported as expenses in the year incurred.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> - In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Supervisors through ordinance or resolution approved prior to year end. Committed amounts cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same action it employed to commit those amounts.

Assigned - Amounts the Board of Supervisors intend to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

<u>Net Position</u> - The net position of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2013, disbursements exceeded the amount budgeted in the debt service function.

Notes to Financial Statements

June 30, 2013

NOTE 2 - CASH AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2013 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

The County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$64,441 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest rate risk. The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the County.

Credit risk. The investment in Iowa Public Agency Investment Trust is unrated.

Concentration of credit risk. The County places no limit on the amount that may be invested in any one issuer.

Notes to Financial Statements

June 30, 2013

NOTE 3 - DUE FROM AND DUE TO OTHER FUNDS

The detail of interfund receivables and payables at June 30, 2013 is as follows:

Receivable Fund	Payable Fund	A	mount
General	Agency: County Sheriff County Recorder Auto License and Use Tax Special Revenue: Federal Drug Forfeiture Fund	\$	2,708 29,660 13,901 9,500
Special Revenue: County Recorder's Records Management	Agency: County Recorder		55,769 811
Agency: County Recorder's Electronic Transfer Fee	Agency: County Recorder		206
Total		<u>\$</u>	56,786

These balances resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

NOTE 4 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2013 is as follows:

Transfer to	Transfer from	Amount
Special Revenue: Secondary Roads	General Special Revenue: Rural Services	\$ 137,000
Special Revenue:		1,702,000 1,839,000
Flood and Erosion	Special Revenue: Rural Services	20,000
Total		\$ 1,859,000

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

Notes to Financial Statements

June 30, 2013

NOTE 5 - CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2013 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities: Capital assets not being depreciated/amortized: Land	\$ 625,990	\$	\$	\$ 625,990
Construction in progress Total capital assets not		208,347	134,238	74,109
being depreciated/ amortized	625,990	208,347	134,238	700,099
Capital assets being depreciated/amortized:				
Buildings	4,709,023	221,802		4,930,825
Equipment and vehicles	9,690,073	1,195,248	684,006	10,201,315
Infrastructure, road network	44,304,021	134,238		44,438,259
Total capital assets being				
depreciated/amortized	58,703,117	<u>1,551,288</u>	<u>684,006</u>	59,570,399
Less accumulated depreciation for:				
Buildings	1,268,680	118,523		1,387,203
Equipment and vehicles	5,643,048	797,751	585,411	5,855,388
Infrastructure, road network	17,474,345	<u>1,262,925</u>		18,737,270
Total accumulated depreciation/amortization	24,386,073	2,179,199	585,411	25,979,861
Total capital assets being depreciated/amortized, net	34,317,044	(627,911)	98,595	33,590,538
Governmental activities capital assets, net	<u>\$ 34,943,034</u>	<u>\$(419,564</u>)	<u>\$ 232,833</u>	\$ 34,290,637

Notes to Financial Statements

June 30, 2013

NOTE 5 - CAPITAL ASSETS - continued

Depreciation/amortization expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 105,100
County environment and education	34,617
Roads and transportation	1,971,326
Administrative services	<u>68,156</u>
Total depreciation expense - governmental activities	<u>\$2,179,199</u>

NOTE 6 - DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

<u>Fund</u>	Description		Amount
General	Services	\$	81,323
Special Revenue: Mental Health Secondary Roads All Other		_	1,682 6,206 750 8,638
Total for governmental fund	ds	<u>\$</u>	89,961
Agency: County Assessor Schools Community Colleges Corporations Townships Auto License and Use Tax County Hospital E-911 All Other	Collections	\$	555,000 9,777,234 561,154 4,727,685 225,926 346,995 1,132,413 155,970 560,039
Total for agency funds		<u>\$</u>	18,042,416

Notes to Financial Statements

June 30, 2013

NOTE 7 - LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2013 is as follows:

		General Obligation Bonds		mpensated Absences		Total
Balance beginning of year Increases Decreases	\$	1,800,000 1,380,000 1,450,000	\$	449,967 25,309	\$	2,249,967 1,405,309 1,450,000
Balance end of year	<u>\$</u>	1,730,000	<u>\$</u>	475,276	<u>\$</u>	2,205,276
Due within one year	<u>\$</u>	170,000	<u>\$</u>	475,276	<u>\$</u>	645,276

Bonds Payable

A summary of the County's June 30, 2013 general obligation bonded indebtedness is as follows:

June 30,	Rates	P	<u>Principal</u>		Interest		Total
2014 2015 2016 2017 2018 2019-2023 2024-2025	3.25 - 4.25% 3.40 - 4.30 1.00 1.20 1.30 1.50 - 2.10 2.20 - 2.30	\$	170,000 180,000 130,000 130,000 135,000 690,000 295,000	\$	72,156 65,680 24,042 22,742 21,182 73,830 10,090	\$	242,156 245,680 154,042 152,742 156,182 763,830 305,090
		<u>\$</u>	1,730,000	<u>\$</u>	289,722	\$	2,019,722

During the year ended June 30, 2013, the County retired \$1,450,000 of bonds.

Defeasance of Debt

In July, 2012, the County issued \$1,380,000 of 2012 Series General Obligation Refunding Bonds with an average interest rate of 1.65% to advance refund \$1,285,000 of Series 2006 General Obligation Bonds with varying interest rates ranging from 3.90% to 4.75%. The proceeds from the bonds were deposited with an escrow agent to provide for future debt service payments on the 2006 General Obligation Bonds due after June 1, 2015. As a result, the 2006 General Obligation Bonds due after June 1, 2015 are considered to be defeased. The County completed the advance refunding to reduce its total debt service payments over the next six years by approximately \$101,000 and to obtain an economic gain (difference between the present value of the old and new debt service payments) of approximately \$87,000.

Notes to Financial Statements

June 30, 2013

NOTE 8 - PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.78% (5.95% beginning July 1, 2013) of their annual covered salary and the County is required to contribute 8.67% (8.93% beginning July 1, 2013) of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2013, 2012, and 2011 were approximately \$442,100, \$423,300, and \$369,400, respectively, equal to the required contributions for each year.

NOTE 9 - RISK MANAGEMENT

Crawford County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool with over 679 members from various governmental entities throughout the State of Iowa. The Pool was formed in August, 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expense and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

Notes to Financial Statements

June 30, 2013

NOTE 9 - RISK MANAGEMENT - continued

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2013 were approximately \$145,300.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$15,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location, with excess coverage reinsured by Lexington Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2013, no liability has been recorded in the County's financial statements. As of June 30, 2013, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by the amount of capital distributions previously received by the withdrawing member and an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$500,000 and \$300,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Notes to Financial Statements

June 30, 2013

NOTE 10 - EMPLOYEE HEALTH INSURANCE PLAN

The Internal Service, Employee Group Health Fund was established to account for the partial self funding of the County's health insurance benefit plan. The plan is funded by both employee and County contributions and is administered through a service agreement with Wellmark. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual stop loss limitation of \$35,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly payments of service fees and plan contributions to the Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to Wellmark from the Employee Group Health Fund. The County's contribution for the year ended June 30, 2013 was \$1,249,362.

Accounts payable from the Employee Group Health Fund at June 30, 2013 total \$104,384, which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior-year and current-year claims and to establish a reserve for catastrophic losses. That reserve was \$618,089 at June 30, 2013 and is reported as net position of the Internal Service, Employee Group Health Fund. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

Estimated unpaid claims beginning of year Incurred claims (including claims incurred		276,263
but not reported at June 30, 2013)		914,276
Total payments	_(_	1,086,155)
Estimated unpaid claims end of year	. \$	104,384

Notes to Financial Statements

June 30, 2013

NOTE 11 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description: As required by state law, the County offers health insurance to former employees who have retired after age 55, but have not reached Medicare eligibility. The fully insured plan is a part of the plan offered to all County employees, and the retiree must pay a health insurance premium equal to that charged for current employees. There are approximately 108 active employees and 0 retirees currently covered by the Plan.

Funding Policy: The County does not set aside funds to pay for any OPEB liability. Any County costs of an implicit health insurance premium rate subsidy are charged to expense in the year paid.

Net OPEB Obligation: Management of the County considers any OPEB obligation, which may exist, to be immaterial. Therefore the County has elected to not obtain an actuarial evaluation of the OPEB liability.

Generally accepted accounting principles, established under GASB Statement No. 45, require that an actuarial or alternative computation of a liability be completed. The independent auditor's report regarding the financial statements has been qualified as a result of not obtaining the required evaluation and not recording any potential material OPEB liability.

NOTE 12 - COMMITMENTS AND CONTINGENCIES

Construction

The County has entered into several contracts totaling approximately \$4,774,700 for bridge repairs to be completed during fiscal year 2014. The projects will be financed with internally generated funds, and the County's farm to market fund.

Subsequent Events

The County has evaluated all subsequent events through January 28, 2014, the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) All Governmental Funds Required Supplementary Information

Year ended June 30, 2013

	A	actual	Le Fund Requi be Bu	s not		Net
Receipts: Property and other County tax Interest and penalty on property tax Intergovernmental Licenses and permits Charges for service Use of money and property Miscellaneous Total receipts		8,133,234 54,575 5,460,352 5,801 792,340 106,579 154,019 4,706,900	\$	 	\$	8,133,234 54,575 5,460,352 5,801 792,340 106,579 154,019 14,706,900
Disbursements: Public safety and legal services Physical health and social services Mental health County environment and education Roads and transportation Governmental services to residents Administration Debt service Capital projects Total disbursements		1,898,960 2,389,083 879,393 934,237 6,581,060 517,847 1,169,758 1,624,260 251,748 6,246,346		 		1,898,960 2,389,083 879,393 934,237 6,581,060 517,847 1,169,758 1,624,260 251,748 16,246,346
Excess (deficiency) of receipts over (under) disbursements	(1,539,446)			(1,539,446)
Other financing sources, net		1,688,080				1,688,080
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses		148,634	•	· · ·		148,634
Balance beginning of year		<u>7,695,901</u>		14,135		7,681,766
Balance end of year	\$	7,844,535	\$	14,135	<u>\$</u>	7,830,400

See accompanying independent auditor's report.

	Budgeted ginal	Amo	ounts Final		Final to Net Variance
6,0	153,016 47,700 690,357 5,500 672,595 141,867 142,950 853,985	\$	8,153,016 47,700 6,690,357 5,500 672,595 141,867 142,950 15,853,985	\$((19,782) 6,875 1,230,005) 301 119,745 35,288) 11,069 1,147,085)
2,,, 2,,, 6,,	995,005 608,800 382,594 983,513 768,500 565,863 348,992 245,000 339,000 237,267		1,995,005 2,608,800 2,382,594 983,513 6,768,500 565,863 1,348,992 245,000 339,000 17,237,267	(96,045 219,717 1,503,201 49,276 187,440 48,016 179,234 1,379,260) 87,252 990,921
•	383,282) 230,900	(1,383,282) 230,900		156,164) 1,457,180
6,	152,382) 559,938 407,556	(1,152,382) 6,559,938 5,407,556	\$	1,301,016 1,121,828 2,422,844

Budgetary Comparison Schedule -Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2013

		Governmental Fund Types							
		Cash Basis		Accrual djustments		Modified Accrual Basis			
Revenues	\$	14,706,900	\$(5,658)	\$	14,701,242			
Expenditures		16,246,346	_(_	526,786)		15,719,560			
Net	(1,539,446)		521,128	(1,018,318)			
Other financing sources, net		1,688,080				1,688,080			
Beginning fund balances		7,695,901		1,332,155		9,028,056			
Ending fund balances	<u>\$</u>	7,844,535	<u>\$</u>	1,853,283	<u>\$</u>	9,697,818			

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2013

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds, except blended component units, the internal service fund, and agency funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, and Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, there were no budget amendments.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2013, disbursements exceeded the amounts budgeted in the debt service function.

OTHER SUPPLEMENTARY INFORMATION

Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2013

	County Recorder's Records Management		Special Recorder's Electronic Transaction Fee		Revenue Conservation Land Acquisition Trust		Conservation Trust	
Assets								(
Cash and pooled investments Receivables: Property tax:	\$	14,343	\$	819	\$	161	\$	9,121
Delinquent								
Succeeding year								
Due from other funds		811						
Due from other governments								
Total assets	<u>\$</u>	15,154	\$	819	\$	161	\$	9,121
Liabilities and Fund Balance	es							
Liabilities:								
Accounts payable	\$		\$		\$		\$	
Due to other funds	Ψ		Ψ		Ψ		Ψ	
Due to other governments								
Deferred revenue:								
Succeeding year property tax								
Other								
Total liabilities								
Fund balances: Restricted for:			/					
Capital projects								
Debt service								
Other purposes		15,154		819		161		9,121
Total fund balances		15,154		819		161		9,121
Total liabilities and fund balances	\$	15,154	\$	819	\$	161	\$	9,121
	¥						<u>**</u>	

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		Special Re	venue		
Resource Enhancement and Protection	Law Enforcement Forfeiture	County Attorney Forfeiture	Sheriff Forfeiture	Federal Drug Forfeiture Fund	Flood and Erosion
\$ 3,188	\$ 3,006	\$ 1,406	\$ 119	\$ 180	\$ 78,336
 			 	11,664	
\$ 3,188	\$ 3,006	\$ 1,406	<u>\$ 119</u>	\$ 11,844	\$ 78,336
\$ 	\$ 	\$ 	\$ 	\$ 9,500 	\$ 630
 	 	·	 	9,500	630
3,188 3,188	3,006 3,006	1,406 1,406	 119 119	2,344 2,344	77,706 77,706
\$ 3,188	\$ 3,006	\$ 1,406	<u>\$ 119</u>	\$ 11,844	\$ 78,336

Combining Balance Sheet - Continued Nonmajor Governmental Funds

June 30, 2013

	Special Revenue					
	Drainage Cabin Districts Fund		Supplemental Environment Projects			
Assets						
Cash and pooled investments Receivables:	\$	14,135	\$	54,845	\$	59
Property tax: Delinquent						
Succeeding year						
Due from other funds						
Due from other governments					_	
Total assets	<u>\$</u>	14,135	\$	54,845	\$	59
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$	734	\$		\$	
Due to other funds	~		•			
Due to other governments						
Deferred revenue:						
Succeeding year property tax Other						
Total liabilities		734			-	
Total Habilities						
Fund balances:						
Reserved for:		7				
Capital projects						
Debt service		12 401		 51 015		
Other purposes Total fund balances		13,401 13,401		54,845 54,845		<u>59</u> 59
Total fund balances		13,701	•	<u> </u>		
Total liabilities and fund balances	<u>\$</u>	14,135	<u>\$</u>	54,845	\$	59

		Special Revenue			
	Juvenile Court Division	Protecting Children	Baby Boutique	Capital Projects	Total
\$	208	\$ 1,678	\$ 2,640	\$ 144,122	\$ 328,366
	 	 10,263	 	 	 811 21,927
\$	208	\$ 11,941	\$ 2,640	\$ 144,122	\$ 351,104
\$	 	\$ 3,411 750	\$ 	\$ 	\$ 4,775 9,500 750
_	 	4,161			15,025
	208 208	7,780 7,780	2,640 2,640	144,122 144,122	144,122 191,957 336,079
\$	208	<u>\$ 11,941</u>	\$ 2,640	\$ 144,122	<u>\$ 351,104</u>

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2013

		Special	Revenue	
·	County Recorder's Records Management	Recorder's Electronic Transaction Fee	Conservation Land Acquisition Trust	Conservation Trust
Revenues: Property and other County tax Intergovernmental Charges for service Use of money and property Miscellaneous Total revenues	\$ 3,373 3 3,376	\$ 4 4	\$ 1 1	\$ 40 213 253
Expenditures: Operating: Public safety and legal services Physical health and social				 .
services County environment and education Governmental services to residents Debt service Total expenditures	5,209 5,209	 	 	
Excess (deficiency) of revenues over (under) expenditures	(1,833)) 4	1	253
Other financing sources (uses): Operating transfers in Operating transfers out Total other financing sources (uses)	 			
Net change in fund balances	(1,833)) 4	1	253
Fund balances beginning of year	16,987	815	<u>160</u>	8,868
Fund balances end of year	<u>\$ 15,154</u>	<u>\$ 819</u>	<u>\$ 161</u>	<u>\$ 9,121</u>

(continued next page)

	···		Special Re	evenue		
Enha	esource ancement and otection	Law Enforcement Forfeiture	County Attorney Forfeiture	Sheriff Forfeiture	Federal Drug Forfeiture Fund	Flood and Erosion
\$ 	10,908 48 10,956	\$ 7 8,190 8,197	\$ 6 6	\$ 6 2,108 2,114	\$ 11,664 3 11,667	\$
		5,191		13,735	14,000	
	13,488					7,929
	13,488	5,191		 13,735	14,000	 7,929
(2,532)	3,006	6	(11,621)	(2,333)	(7,929)
	 					20,000
						20,000
(2,532)	3,006	6	(11,621)	(2,333)	12,071
	5,720		1,400	11,740	4,677	65,635
\$	3,188	\$ 3,006	<u>\$ 1,406</u>	<u>\$ 119</u>	\$ 2,344	<u>\$ 77,706</u>

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Continued Nonmajor Governmental Funds

Year ended June 30, 2013

			Specia	ıl Revenue		
		rainage istricts	. (Cabin Fund	Supplemental Environment Projects	
Revenues:						
Property and other County tax	\$		\$	468	\$	
Intergovernmental				0.505		
Charges for service Use of money and property				9,595		
Miscellaneous						
Total revenues				10,063		
Expenditures: Operating: Public safety and legal services Physical health and social services County environment and education Governmental services to residents Debt service Total expenditures		 734 734		 1,517 1,517		
Excess (deficiency) of revenues over (under) expenditures	(734)		8,546		
Other financing sources (uses): Operating transfers in Operating transfers out Total other financing sources (uses)		((
Net change in fund balances	(734)	•	8,546		
Fund balances beginning of year		14,135		46,299		59
Fund balances end of year	<u>\$</u>	13,401	\$	54,845	\$	59

See accompanying independent auditor's report.

		Special Revenue			
-	Juvenile Court Division	Protecting Children	Baby Boutique	Capital Projects	Total
\$	 2 2	\$ 16,881 16,881	\$ 150 150	\$ 685 685	\$ 468 39,453 12,968 805 10,661 64,355
	 542 	9,602	 940		32,926 11,084 23,668
					5,209
(542 540)	<u>9,602</u> 7,279	940 (790)	685	72,887 (8,532)
	<u></u>			 	20,000
(540) 748	7,279	(790) 3,430	685	. 20,000 11,468 324,611
<u>\$</u>	208	\$ 7,780	\$ 2,640	\$ 144,122	\$ 336,079

Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2013

		County Offices	3		
	County Recorder	County Sheriff	County Conservation	Agricultural Extension Education	
Assets					
Cash and pooled investments: County Treasurer Other County officials Receivables:	\$ 42,363	\$ 19,525	\$ 759	\$ 2,179	
Property tax: Delinquent Succeeding year Accounts Special assessments Due from other funds	 79 	 	 	1,069 154,000 	
Total assets	<u>\$ 42,442</u>	<u>\$ 19,525</u>	<u>\$ 759</u>	\$ 157,248	
Liabilities					
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences	\$ 30,677 11,765 	\$ 2,708 80 16,737	\$ 759	\$ 157,248	
Total liabilities	<u>\$ 42,442</u>	<u>\$ 19,525</u>	<u>\$ 759</u>	<u>\$ 157,248</u>	

(continued next page)

County Assessor	Emergency Management Services	Sanitary Disposal <u>District</u>	Schools	Community Colleges	Corporations
\$ 218,711	\$ 23,123	\$ 22,840 	\$ 121,448 \$ 	7,329 	\$ 63,450
2,186 342,000 	 	 	69,786 9,586,000 	3,825 550,000 	83,235 4,581,000
\$ 562,897	\$ 23,123	\$ 22,840	\$ 9,777,234 \$	561,154	\$ 4,727,685
\$ 316 555,000 7,581	\$ 953 22,170 		\$ \$ 9,777,234 	 561,154 	\$ 4,727,685
<u>\$ 562,897</u>	\$ 23,123	\$ 22,840	<u>\$ 9,777,234</u>	561,154	\$ 4,727,685

Combining Schedule of Fiduciary Assets and Liabilities - Continued Agency Funds

June 30, 2013

	_ <u>To</u>	ownships	Auto License and Use Tax		Brucellosis and Tuberculosis Eradication	
Assets						
Cash and pooled investments: County Treasurer Other County officials Receivables: Property tax: Delinquent Succeeding year Accounts Special assessments Due from other funds	\$	2,801 125 223,000 	\$	360,896	\$	479 17 2,000
Total assets	<u>\$</u>	225,926	<u>\$</u>	360,896	<u>\$</u>	2,496
Liabilities						
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences	\$	225,926 	\$ 	13,901 346,995 	\$	 2,496
Total liabilities	<u>\$</u>	225,926	<u>\$</u>	360,896	\$	2,496

(continued next page)

Gift I Aware	omical Public ness and portation		Monies and Credits		City Special ssessments		County Hospital		Wellness		Flex Benefits
\$	14 	\$	 	\$	3,173	\$	14,723	\$	2,985 	\$	
	 ,		 		 		7,690 1,110,000		 		
					73,000	_					
\$	14	<u>\$</u>		<u>\$</u>	76,173	<u>\$</u>	1,132,413	<u>\$</u>	2,985	<u>\$</u>	
\$	 14	\$	 	\$	 76,173	\$	 1,132,413	\$	 2,985	\$	
	 		 		 	,			,		
\$	14	\$		\$	76,173	\$	1,132,413	\$	2,985	\$	

Combining Schedule of Fiduciary Assets and Liabilities - Continued Agency Funds

June 30, 2013

		E911		Ground Water otection	Advance Tax		
Assets							
Cash and pooled investments: County Treasurer Other County officials Receivables: Property tax:	\$	161,192 	\$	147,355 	\$	96,734 	
Delinquent							
Succeeding year Accounts		 8,946					
Special assessments							
Due from other funds							
Total assets	<u>\$</u>	170,138	<u>\$</u>	147,355	\$	96,734	
Liabilities							
Accounts payable Salaries and benefits payable	\$	14,168	\$	288	\$		
Due to other funds Due to other governments		155,970		147,067		96,734	
Trusts payable						70,73 +	
Compensated absences							
Total liabilities	<u>\$</u>	170,138	<u>\$</u>	147,355	\$	96,734	

	Unclaimed Property		pportioned Tax	Elec	order's ctronic <u>sfer Fee</u>		Total
\$	262	\$	35,171	\$	281	\$	1,285,146
·		*		•			62,647
				٠			167,933 16,548,000
							9,025
					206		73,000
, , , ,			 -		206		206
\$	<u>262</u>	\$	<u>35,171</u>	\$	487	<u>\$</u>	18,145,957
\$		\$		\$		\$	18,506
							12,672 47,286
	262		35,171		487		18,042,416
	- -						17,496
							7,581
\$	262	\$	35,171	\$	487	\$	18,145,957

Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

Year ended June 30, 2013

_				
	County Recorder	County Sheriff	County Conservation	Agricultural Extension Education
Assets and Liabilities				
Balances beginning of year	\$ 43,038	\$ 15,809	\$ 21,696	<u>\$ 156,716</u>
Additions: Property and other County tax E911 surcharge State tax credits Office fees and collections Auto licenses, use tax and postage Assessments Trusts Miscellaneous Total additions	318,997 318,997	192,512 192,512	 151,360 151,360	182,633 7,673 190,306
Deductions: Agency Remittances: To other funds To other governments Trusts paid out Total deductions	140,403 179,190 ————————————————————————————————————	76,368 112,428 188,796	172,297 172,297	189,774
Balances end of year	<u>\$ 42,442</u>	<u>\$ 19,525</u>	<u>\$ 759</u>	<u>\$ 157,248</u>

(continued next page)

County Assessor	Emergency Management Services	Sanitary Disposal <u>District</u>	Schools	Community Colleges	Corporations
\$ 510,098	\$ 27,618	\$ 52,410	\$9,757,672	\$ 559,679	\$ 4,706,950
342,757 14,399 4 1,910 359,070	 59,392 59,392	 690,000 690,000	10,319,913 430,041 10,749,954	614,705 25,793 640,498	4,620,346 175,759 4,796,105
306,271 306,271 \$ 562,897	63,887 	719,570 719,570 \$ 22,840	10,730,392 10,730,392 \$9,777,234	639,023 639,023 \$ 561,154	4,775,370 4,775,370 \$ 4,727,685

Combining Schedule of Changes in Fiduciary Assets and Liabilities - Continued Agency Funds

Year ended June 30, 2013

	Townships	Auto License and Use Tax	Brucellosis and Tuberculosis Eradication		
Assets and Liabilities					
Balance beginning of year	\$ 225,604	\$ 379,865	\$ 2,448		
Additions: Property and other County tax E911 surcharge State tax credits Office fees and collections Auto licenses, use tax and postage Assessments Trusts Miscellaneous Total additions	253,252 10,335 263,587	4,898,689 4,898,689	2,603 109 2,712		
Deductions: Agency Remittances: To other funds To other governments Trusts paid out Total deductions Balance end of year	263,265 	196,039 4,721,619 	2,664 		

(continued next page)

Anatomical Gift Public Awareness and Transportation	Monies and Credits	City Special <u>Assessments</u>	County <u>Hospital</u>	Wellness	Flex Benefits
\$ 39	\$	\$ 73,166	\$ 1,129,547	\$ 2,519	\$ 4,429
 		 	1,234,253	 	
 		, 	51,851	·	
 		30,668	 	2,617	
<u>176</u> 176		30,668	1,286,104	4,500 7,117	<u></u>
201	 .49	 27,661	1,283,238	6,651	1,725 2,704
201	49	27,661	1,283,238	6,651	4,429
<u>\$ 14</u>	\$	\$ 76,173	\$ 1,132,413	\$ 2,985	\$

Combining Schedule of Changes in Fiduciary Assets and Liabilities - Continued Agency Funds

Year ended June 30, 2013

	E911	Ground Water <u>Protection</u>	Advance Tax
Assets and Liabilities			
Balance beginning of year	\$ 195,788	\$ 155,620	\$ 45,674
Additions: Property and other County tax E911 surcharge State tax credits Office fees and collections Auto licenses, use tax and postage Assessments Trusts Miscellaneous Total additions	141,029 889 141,918	 	 105,358 105,358
Deductions: Agency Remittances: To other funds To other governments Trusts paid out Total deductions	167,568 167,568	8,265 8,265	54,298 54,298
Balance end of year	<u>\$ 170,138</u>	<u>\$ 147,355</u>	<u>\$ 96,734</u>

Unclaimed Property	UnapportionedTax	Recorder's Electronic Transfer Fee	Total		
<u>\$ 262</u>	\$ 324	\$ 484	\$ 18,067,455		
	·		17,570,462		
			141,029		
			715,960		
			511,513		
			4,898,689		
			30,668		
	40.4.070		2,617		
	<u>424,872</u> <u>424,872</u>	3,347 3,347	1,441,853 25,312,791		
	<u> </u>				
			468,833		
		3,344	24,263,003		
	390,025		502,453		
	390,025	3,344	25,234,289		
\$ 262	\$ 35,171	\$ 487	\$ 18,145,957		

Schedule of Revenues by Source and Expenditures by Function - All Governmental Fund Types

For the Last Ten Years

	Modified Accrual Basis							
		2013		2012		2011		2010
Revenues: Property and other								
County tax Interest and penalty on	\$	8,131,171	\$	7,429,018	\$	7,403,977	\$	6,969,027
property tax		54,575		55,693		55,069		48,956
Intergovernmental		5,474,651		8,629,144		6,792,858		8,740,517
Licenses and permits		5,811		8,495		24,594		6,138
Charges for service Use of money and		779,979		758,616		730,090		706,840
property		105,054		113,341		116,743		173,852
Miscellaneous		150,001		276,272		233,075		299,939
	_					,		
Total	<u>\$</u>	14,701,242	<u>\$</u>	17,270,579	<u>\$</u>	<u>15,356,406</u>	<u>\$</u>	<u>16,945,269</u>
Expenditures: Operating: Public safety and								
legal services Physical health and	\$	1,903,730	\$	1,821,620	\$	1,790,287	\$	1,745,314
social services		2,417,483		2,439,827		2,477,501		2,447,304
Mental health County environment		609,472		2,159,816		1,648,364		1,577,899
and education		915,362		940,823		846,583		993,945
Roads and transportation		6,218,193		7,385,121		6,628,529		7,307,254
Governmental services								
to residents		516,699		512,286		494,213		457,774
Administration		1,273,577		1,103,811		1,136,314		1,060,903
Debt service		1,624,260		245,060		245,370		238,315
Capital projects	-	240,784		584,875	_	1,339,714	•	647,832
Total	<u>\$</u>	15,719,560	\$	17,193,239	<u>\$</u>	16,606,875	\$	16,476,540

	Modified Accrual Basis										
	2009		2008		2007	_	2006		2005		2004
\$	6,712,622	\$	6,255,519	\$	6,074,600	\$	5,711,887	\$	5,238,989	\$	5,724,994
	45,885 8,580,817 9,254 670,965		43,272 7,628,573 18,661 731,999		45,138 5,968,333 20,507 745,267		58,660 5,879,284 14,102 689,576		43,123 5,683,927 12,652 636,837		44,277 5,362,296 18,132 811,236
_	240,718 291,007		371,905 210,276		464,425 181,042		277,622 182,906		145,849 142,985		109,660 129,161
<u>\$</u>	16,551,268	<u>\$</u>	15,260,205	<u>\$</u>	13,499,312	<u>\$</u>	12,814,037	<u>\$</u>	11,904,362	<u>\$</u>	12,199,756
\$	1,599,327	\$	1,374,429	\$	1,323,978	\$	1,392,514	\$	1,196,624	\$	1,238,426
	2,381,322 2,047,478		2,117,423 2,020,335		1,937,106 1,940,034		1,762,934 1,900,663		1,810,576 1,861,221		2,094,590 1,477,461
	818,877 5,958,056		741,682 5,233,883		742,239 4,889,258		693,790 4,870,293		700,049 4,512,066		807,359 4,241,540
	453,933 1,001,091 240,241		439,657 1,201,701		440,859 945,125		584,440 941,027		503,515 901,395		421,462 981,590
	1,827,693		172,827 989,297		159,956 2,477,310		1,124,439		841 <u>,801</u>		702,852
\$	16,328,018	<u>\$</u>	14,291,234	<u>\$</u>	14,855,865	<u>\$</u>	13,270,100	<u>\$</u>	12,327,247	<u>\$</u>	11,965,280

COMMENTS AND RECOMMENDATIONS

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINÉSS AND FINANCIAL CONSULTANTS

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MARK D. KYHNN DAVID L. HANNASCH KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Crawford County

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Governmental Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Crawford County, Iowa, as of and for the year ended June 30, 2013, and the related notes to financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 28, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Crawford County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Crawford County's internal control. Accordingly, we do not express an opinion on the effectiveness of Crawford County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis.

To the Officials of Crawford County

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Crawford County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted a certain immaterial instance of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2013 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

County's Response to Finding

Crawford County's response to the finding identified in our audit is described in the accompanying Schedule of Findings. Crawford County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Smendy, Boy, Kyhnn& G.P.C.

Atlantic, Iowa

January 28, 2014

Schedule of Findings

Year ended June 30, 2013

Part I: Findings Related to the Financial Statements

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

INTERNAL CONTROL DEFICIENCIES:

No matters were reported.

Part II: Other Findings Related to Required Statutory Reporting

13-II-A <u>Certified Budget</u>: Disbursements during the year ended June 30, 2013 exceeded the amounts budgeted in the debt service function.

<u>Recommendation</u>: The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the function budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

<u>Response</u>: We will amend the budget when required and appropriations will be watched more closely by the departments.

Conclusion: Response accepted.

- 13-II-B <u>Questionable Expenditures</u>: No expenditures were noted that meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 13-II-C <u>Travel Expense</u>: No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- 13-II-D <u>Business Transactions</u>: No business transactions between the County and County officials were noted.
- 13-II-E <u>Bond Coverage</u>: Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.
- 13-II-F <u>Board Minutes</u>: No transactions were found that we believe should have been approved in the Board minutes but were not.

Schedule of Findings

Year ended June 30, 2013

Part IV: Other Findings Related to Required Statutory Reporting - Continued

- 13-II-G <u>Deposits and Investments</u>: No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- Resource Enhancement and Protection Certification: The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 13-II-I <u>County Extension Office</u>: The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an extension council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2013 for the County Extension Office did not exceed the amount budgeted.

* * *